BEFORE THE

DIVISION OF MEDICAL QUALITY

BOARD OF MEDICAL QUALITY ASSURANCE

DEPARTMENT OF CONSUMER AFFAIRS

STATE OF CALIFORNIA

In the Matter of the Accusation Against:)))	
WILLIAM H. BENNETT, M.D. California Men's Colony Box A-E San Luis Obispo, California 92409)))	NO. D-2744 L-24423
Physician's and Surgeon's Certificate No. G-23147)))	
Respondent.))	

DECISION

The attached Proposed Decision of the Administrative Law Judge is hereby adopted by the Board of Medical Quality Assurance as its Decision in the above-entitled matter.

A copy of Section 11522 of the Government Code and a copy of the Agency's <u>Criteria Relating to Rehabilitation</u> are appended hereto and made a part hereof.

This	Decision	shall	become	effect	ive_	October	26,	1983
IT I	S SO ORDE	RED	Septemb	er 26,	198	3		

DIVISION OF MEDICAL QUALITY
BOARD OF MEDICAL QUALITY ASSURANCE
DEPARTMENT OF CONSUMER AFFAIRS
STATE OF CALIFORNIA

MILLER MEDEARIS Secretary-Treasurer

mh

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WILLIAM H. BENNETT, M.D. California Men's Colony, Box A-E))	NO. D-2744
San Luis Obispo, California 93409 Physician's and Surgeon's Certificate No. G-23147,)))	L-24423
Respondent.)))	

PROPOSED DECISION

This matter came on regularly for hearing before Richard J. Lopez, Administrative Law Judge of the Office of Administrative Hearings, at the California Men's Colony, San Luis Obispo, California on July 20, 1983 at 9:00 a.m. Antonio J. Merino, Deputy Attorney General, represented the complainant. Respondent appeared in person and was represented by Christopher W. Guenther, Attorney-at-Law. At the outset of the hearing respondent made a motion for a continuance of said hearing. Complainant opposed said motion. The motion was denied. No evidence was offered to support the charges contained in paragraphs 10 and 11 of subject accusation and, accordingly, respondent's motion to strike said paragraphs was granted and said paragraphs were stricken in their entirety.

Thereafter, oral and documentary evidence and evidence by way of official notice and stipulation was received and the matter was then argued and submitted. The Administrative Law Judge now finds the following facts:

Ι

Complainant, Robert G. Rowland, Executive Director of the Board of Medical Quality Assurance of the State of California, brought subject Accusation solely in his official capacity. II

On July 26, 1961, respondent William H. Bennett, M.D. (hereinafter "respondent"), was issued physician's and surgeon's certificate number G-23147, by the Board. At all times pertinent hereto, said certificate was, and currently is, in full force and effect.

III

On or about July 14, 1980, in the Superior Court of Orange County, the respondent was found guilty after a jury trial of violating Penal Code Sections 217 (assault with intent to commit murder) and 12022.7 (intent to inflict and infliction of great bodily injury) on January 23, 1980; Section 245, subdivision (a) (assault with deadly weapon and force likely to produce great bodily injury) on January 24, 1980; Section 245, subdivision(b) (assault with deadly weapon and by means of force likely to produce great bodily injury on peace officer) on January 24, 1980; and Section 12020.5 (use of firearm) in conjunction with each of the aforesaid violations. On August 8, 1980, the court pronounced judgment, sentencing respondent to serve a total of eleven years in state prison.

IV

The crimes set forth in Finding III are crimes which are substantially related to the qualifications, functions and/or duties of a physician and surgeon.

V

- A. Respondent, fifty-two years of age, is now incarcerated at the California Men's Colony, San Luis Obispo. He expects to be released in or about April, 1986. There is a possibility that he will have an earlier release date, that is, in or about April, 1985.
- B. Prior to said criminal conduct set forth in Finding III, respondent had a history of mental illness dating back to 1962. At or about that time he voluntarily sought and received professional psychiatric help and treatment. He voluntarily committed himself for treatment in 1962, 1963 and 1966. Sometime subsequent thereto, he was committed, involuntarily, for treatment in 1978. At a time prior to, but near said criminal conduct respondent, by his own admission "... became delusional (and) lost insight and judgment..."
- C. Respondent has a work history, as a physician, commencing in or about 1960 as an intern at Los Angeles County General Hospital. Subsequent thereto he has held medical positions with a number of organizations including Kaiser Hospital, the Los Angeles County Health Department, the United States Army, and the Los Angeles Unified School District.

D. Respondent has suffered no prior discipline of his certificate. Respondent has no prior criminal record.

VI

- A. During his incarceration respondent has undertaken the study of vocational electronics and has received, to date, a grade "A" (the highest grade) in all "attitudes", to wit; adaptability, conduct, cooperation, dependability, effort and initiative and a "total" grade of A for the period January, 1983 to March, 1983. According to his instructor "his attitude, work habits and attendance are outstanding."
- B. The facts set forth in paragraph A are a start toward rehabilitation. However, there is insufficient time since said criminal conduct to the present to allow a clear and convincing record of substantial rehabilitation. In light of said criminal conduct, and in the absence of a record of substantial rehabilitation the only reasonable order that can be made herein is the one which follows hereinafter.

* * * * *

Pursuant to the foregoing findings of fact, the Administrative Law Judge makes the following determination of issues:

I

Physician's and Surgeon's certificate No. G-23147, issued to respondent William H. Bennett is subject to discipline pursuant to Section 2236, subdivision (a) by reason of Findings III and IV, collectively.

ΙI

The standard of proof employed by the Administrative Law Judge, as trier of fact herein, is the "clear and convincing" standard as set forth in Ettinger v. BMOA (1982) 135 CA 3d 863. In light of Ettinger the preponderance of the evidence standard as defined in BAJI 2.60, California Jury Instructions, Civil, is inapplicable.

* * * * *

WHEREFORE, THE FOLLOWING ORDER is hereby made:

Physician's and surgeon's certificate No. G-23147, heretofore issued by the Board to William H. Bennett, is revoked.

I hereby submit the foregoing which constitutes my Proposed Decision in

the above-entitled matter, as a result of the hearing had before me on July 20, 1983, at San Luis Obispo, California, and recommend its adoption as the decision of the Board of Medical Quality Assurance.

DATED:

RICHARD J. LOPEZ

Administrative Law Judge

Office of Administrative Hearings

RJL:mh

1	GEORGE DEUKMEJIAN, Attorney General LESLIE ANNE LEDERMAN		
2	Deputy Attorney General 3580 Wilshire Boulevard		
3	Los Angeles, California 90010 Telephone: (213) 736-2020		
4	Attorneys for Complainant		
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8	BEFORE THE		
9	DIVISION OF MEDICAL QUALITY BOARD OF MEDICAL QUALITY ASSURANCE DEPARTMENT OF CONSUMER AFFAIRS		
10	STATE OF CALIFORNIA		
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13	In the Matter of Accusation) Against:) NO. D-2744		
14	WILLIAM H. BENNETT, M.D.)		
15	California Men's Colony, Box A-E) ACCUSATION San Luis Obispo, California 93409)		
16	Physician's and Surgeon's) Certificate No. G-23147,		
17	Respondent.)		
18			
19	Complainant, Robert G. Rowland, alleges as follows:		
20	1. He is the Executive Director of the Board of		
21	Medical Quality Assurance of the State of California		
22	(hereinafter the "board"), and brings this accusation solely in		
23	his official capacity.		
24	2. On or about July 26, 1961, respondent William H.		
25	Bennett, M.D. (hereinafter "respondent"), was issued		
26.	physician's and surgeon's certificate number G-23147, by the		
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board. At all times pertinent hereto, said certificate was, and currently is, in full force and effect.

- 3. Sections 2003 and 2004 of the Business and Professions Code (formerly §§ 2100.5 and 2100.6) together provide, in pertinent part, that there is a Division of Medical Quality (hereinafter the "division") within the board responsible for the enforcement of the disciplinary provisions of the Medical Practice Act (ch. 5 of div. 2 of the Bus. & Prof. Code), the administration and hearing of disciplinary actions, carrying out disciplinary actions appropriate to findings made by a medical quality review committee, the division or an administrative law judge, and suspending, revoking or otherwise limiting certificates after the conclusion of disciplinary actions. (Hereinafter, all statutory references are to the Business and Professions Code, unless otherwise specified.)
- 4. Sections 2220, 2227 and 2234 (formerly sections 2360, 2361 and 2372) authorize the division to suspend or revoke a physician's and surgeon's certificate, or take other disciplinary action against a certificate holder who is guilty of unprofessional conduct.
- 5. Section 2220 provides that the division may take action against all persons violating the Medical Practice Act (Bus. & Prof. Code §§ 2000 et seq.); that the division shall enforce and administer the provisions of article 12 of the Medical Practice Act as to physician and surgeon certificate holders; and that the division shall have

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all powers granted in the Medical Practice Act for these purposes.

- Section 2234, subdivision (a) (formerly § 2361, sub. [a]) provides that violating or attempting to violate, directly or indirectly, or assisting in or abetting the second violation of, or conspiring to violate, the Medical Practice Act, constitutes unprofessional conduct.
- Section 2296 (formerly § 2416) provides that whenever it appears to the Division of Medical Quality that a licensee is mentally ill to the extent the licensee's ability to practice medicine safely is impaired, the division may order the licensee to be examined by one or more physicians and surgeons specializing in psychiatry designated by the division.
- Section 2297 (formerly § 2417) provides that if a licensee becomes mentally ill to such an extent as to affect? his ability to practice medicine safely, the division may take action by suspending judgment, placing the licensee on probation, suspending the licensee's right to practice for a period not exceeding one year, revoking the licensee's certificate, or taking such other action in relation to the ay licensee as the division in its discretion deems proper.
- Section 2236, subdivision (a) (formerly § 2383) provides that the conviction of any offense substantially related to the qualifications, functions or duties of a physician and surgeon constitutes unprofessional conduct.
- Respondent is subject to discipline pursuant to section 2297, in that he is mentally ill to such an extent as

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to affect his ability to practice medicine safely. The facts and circumstances are as follows:

Pursuant to the "Petition for an Order to Submit to Psychiatric Examination", the "Order" and the "Notice of Psychiatric Examination", in case number P-42 before the division, entitled "In re the Matter of the Order Directing William H. Bennett, M.D., Physician's and Surgeon's Certificate No. C-23147 to be Examined by Physicians Specializing in Psychiatry", attached hereto as "exhibit A" and herein incorporated by reference as though fully set forth at this point, respondent submitted to a psychiatric examination conducted by Robert A. Faguet, M.D. (hereinafter "Dr. Faguet), on or about March 6 - 7, 1981,

Pursuant to said examination, Dr. Faguet concluded that respondent has become mentally ill to such an extent as to affect his ability to safely practice medicine. Faguet's report is attached hereto as exhibit B, and is herein incorporated by reference as though fully set forth at this point.

at the California Men's Colony, San Luis Obispo, California.

Respondent is further subject to discipline pursuant to sections 2220 and 2234, subdivision (a), in that respondent refused to fully comply with the order of the division that he submit to a psychiatric examination. facts and circumstances are as follows:

A. The allegations contained in paragraph 10 are herein incorporated by reference as though fully set forth at this point.

B. On or about March 6 - 7, 1981, respondent refused to submit to psychological testing, as requested by Dr. Faguet pursuant to and as part of Dr. Faguet's psychiatric examination of respondent.

12. Respondent is further subject to discipline pursuant to section 2236, subdivision (a). The facts and circumstances are as follows:

A. On or about July 14, 1980, in the Superior Court of Orange County, the respondent was found guilty after a jury trial of violating Penal Code sections 217 (assault with intent to commit murder) and 12022.7 (intent to inflict and infliction of great bodily injury) on January 23, 1980; section 245, subdivision (a) (assault with deadly weapon and force likely to produce great bodily injury) on January 24, 1980; section 245, subdivision (b) (assault with deadly weapon and by means of force likely to produce great bodily injury on peace officer) on January 24, 1980; and section 12020.5 (use of firearm) in conjunction with each of the aforesaid violations. On or about August 8, 1980, the court pronounced judgment, sentencing respondent to serve eleven years in state prison.

B. Said offenses are substantially related to the qualifications, functions and/or duties of a physician and surgeon.

WHEREFORE, complainant requests that the division hold a hearing on the matters alleged herein, and that, following said hearing, the division issue a decision:

1. Suspending or revoking physician's and surgeon's certificate number G-23147 heretofore issued to respondent William H. Bennett, M.D.: and

2. Taking such other action as it deems proper.

DATED: May 8, 1981

RÓBERT G. ROWLAND Executive Director

Board of Medical Quality Assurance

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State of California

Complainant

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